

ANNEX T

Terrorism

I. PURPOSE

The purpose of this annex is to provide a framework for the coordination of Parish, Local, and outside resources in dealing with a terrorist incident. The Parish authorities will endeavor to control and minimize potential effects of such incidents on the public, while acquiring and preserving the information needed to bring the terrorist(s) to justice.

This annex establishes operational concepts and serves to clarify roles and responsibilities so as to lessen the possible confusion resulting from a threat of terrorism or an actual event, through coordinated integration and joint operations in accordance with comprehensive federal, state and local government emergency operation and related contingency plans.

II. SITUATION AND ASSUMPTIONS

A. Situation

1. Terrorist Incident is defined as: “A violent act, or an act dangerous to human life, in violation of the criminal laws of the United States, or of any State, to intimidate or coerce a government, the civilian population, or any segment thereof, in furtherance of political or social objectives.” Acts of terrorism can occur with or without warning.
2. Federal law dictates that all acts of terrorism, planned or executed, are subject to federal jurisdiction.
3. Federal law assigns the primary authority to the Federal Government for prevention of and response to acts of terrorism; state and local governments provide assistance as required.
4. East Baton Rouge Parish has high visibility, high vulnerability target for terrorists, i.e., governmental buildings, universities, schools, industrial corridor, convention center, major river port, riverboats, airport, roads, bridges, drainage and flood control structures, utilities and part of the parish is in the 10-mile Emergency Planning Zone (EPZ) for a Nuclear power plant.
5. The Parish and local governments have a limited number of law enforcement and public safety personnel. It is not possible to guard all the buildings, installations, and crowds that might become terrorist targets.
6. Since a terrorist(s) can choose his targets and the time and method of his attack(s), advance knowledge of such attacks is not going to be available, it will be

disseminated through law enforcement channels and it will be handled with care so that it remains secure.

7. A terrorist(s) will choose targets in order to satisfy his own motives and time schedules. A frequent motive for terrorist action is to attract the attention of the news media by committing a crime that is outrageous, either by the target that is attacked, or by the number of deaths, injuries, and damages inflicted. The posture of the government must, therefore, be loose and flexible.
8. The confirmed presence of an explosive device or weapon of mass destruction capable of causing a significant destructive event, prior to actual injury or property is considered as a "Significant Threat".
- ~~9. Terrorist Incident Program (TIP) management consists of two components, Crisis Management and Consequence Management. The Crisis Management Component (CRIMCO) will consist of all intelligence and law enforcement activities. The Consequence Management Component (COMCO) will consist of all Search and Rescue, Firefighting, Evacuation, Shelter, Medical, and other associated activities. Such specialized activities as Hazardous Materials response may fall under either component as the situation dictates.~~

B. Assumption

1. Acts of terrorism may involve bombings, shootings, arson, weapons of mass destruction, nuclear, chemical and or biological contamination, kidnapping and or hostage-taking, sabotage and other causes.
2. Advance information or intelligence may not be immediately available to emergency responders. Any such information may be kept in law enforcement channels for security reasons.
3. If any intelligence information is given to the emergency preparedness community, it will probably only be released at the last possible moment, and the warning information may not be specific or reliable.
4. The need for security for intelligence information may hinder attempts to preposition emergency response agencies or to give timely warning to people in the target area. This will result in a situation like that in a tornado, of little or no advance warning, followed by sudden devastation. The potential for casualties in such a situation will be high.
5. When a terrorist incident has taken place, there will be a need to rescue injured people, recover bodies, demolish unsafe structures, and preserve the crime scene elements that will be needed to trace the terrorist(s) and /or construct a chain of evidence of the terrorist(s)' trial. These needs may conflict. When they do conflict, the grounds of the conflict will be explained and referred to higher authority. In the case of a conflict among Parish and Local authorities, the conflict will be referred to

the Mayor-President. In case of a conflict among Parish and State or Federal authorities, the conflict will be referred to the Governor.

III. CONCEPT OF OPERATIONS

Terrorist incident preparations and operations of the Parish will take place within preparedness; **Prevention**, Mitigation, Preparedness, Response, and Recovery.

A. Prevention

1. Research training available for terrorism.
2. Survey emergency responders to find out the type of training they require.

B. Mitigation

1. The Governor's Office of Homeland Security & Emergency Preparedness (GOHSEP), the Louisiana State Police (LSP), and other concerned agencies will coordinate continuing educational programs for government business, and concerned citizens, to enhance awareness.
2. The Parish will coordinate training for emergency responders, appointed and elected officials, health care professionals, hospitals and individuals in key positions, i.e., schools, utility companies, communications and transportation.
3. The Parish will circulate public information materials to the community.
4. State and local law enforcement agencies will continue to share information and intelligence concerning possible or potential terrorist attacks to element the threat or to minimize the impact on the community.

C. Preparedness

1. This plan, its implementing procedures, and other related directives, papers, and documents will be maintained, reviewed, and updated, as needed. All such papers will use the concept of the Incident Command System for responding to terrorist incidents.
2. East Baton Rouge Parish will initiate and maintain such memoranda of agreement as are needed to insure close cooperation with other concerned jurisdictions, organizations, and parties.
3. The Parish will insure that Terrorism Planning materials and concepts are included in the regular emergency preparedness training and exercise schedule.

4. East Baton Rouge Parish will insure that procedures exist to direct any advance knowledge of terrorist incidents to law enforcement channels in order that actions may be taken to prevent the incidents and apprehend the terrorist(s). Such information will be safeguarded to insure that it does not leak out and alert the terrorist(s) before they can be apprehended.
5. The Parish will insure that chains of communication are opened and kept open among Local, Parish, and State law enforcement authorities to insure that information is handled expeditiously and securely.
6. In cases in which advance information is received by authorities every effort will be made to preposition public safety and emergency response people and equipment so as to render effective aid as soon as possible to the event.

D. Response

1. If advance warning is received, some response agencies may be able to pre-stage people and equipment, and reduce the overall response time.
2. All response activities will be conducted according to the Incident Command System.
3. When the potential or actual impact of the incident is great, or the threat is great, the Mayor-President may declare a State of Emergency, and mobilize all Parish resources to deal with the threat. If the threat is too great to be handled by Parish resources, the State will be requested to support the operations.
4. The initial response may begin without knowing terrorists are involved.
5. This annex will be implemented only whenever there is consideration or evidence that a threat of, or actual occurrence of, a terrorist incident has taken place.
6. The Parish will establish an on-scene incident command center to conduct ~~COMCO~~ operations. Law enforcement authorities will establish a Law Enforcement Operations Center (LEOC) at which all ~~CRIMCO~~ **crime scene** activities will be coordinated. The two centers may be located together. **The Incident Command System (ICS) will be used to manage all on-scene activities.**

NOTE: The reason for this change is the federal government no longer uses Crisis or Consequence Management. ~~A Parish representative will be sent to LEOC, and a Law Enforcement representative will be sent to the Parish incident command center, to insure that operations are coordinated.~~

a. ~~_____~~ **Crisis Management phase:**

- ~~1.) The Incident Command System (ICS) will be used to provide law enforcement direction and control during crisis management operations.~~
- ~~2.) The Federal Bureau of Investigation (FBI), in cooperation and coordination with the appropriate local and state law enforcement authorities, will exercise authority for managing the federal response at the incident site.~~
- ~~3.) If requests from the FBI are for local law enforcement assistance and local law enforcement non law enforcement assistance then a representative of the local law enforcement agency will perform as the liaison primary coordinator for that local function. The representative will be designated by the Incident Commander or his designee.~~
- ~~4.) For non law enforcement assistance, the Homeland Security & Emergency Preparedness Director or his/her designee will coordinate the tasking of any local agency.~~
- ~~5.) All local department/agencies will support the FBI as much as practical until the Crisis Management phase has concluded.~~
- ~~6.) If an incident has taken place where injuries and/or deaths have or may soon occur, Consequence management activities may begin while Crisis Management operations are still occurring. In this situation, activities will be conducted under the control and supervision of the Incident Commander or the designated law enforcement agency(ies) on the scene.~~
- ~~7.) Once Crisis Management activities are completed to the satisfaction of the FBI and appropriate local and state law enforcement authorities, Consequence Management activities will take the forefront.~~

~~b. Consequence Management phase:~~

- ~~1.) The FBI will no longer be responsible, and the direction and control activities will revert to those identified in the normal local, state, and federal emergency management system.~~
- ~~2.) All emergency activities regarding response and recovery operations will be in accordance with applicable local, state and federal emergency operations plans.~~
- ~~3.) Procedures for requesting state and possibly federal assistance for requesting state and possibly federal assistance for response to and~~

~~recovery from the terrorist incident will follow current laws and procedures.~~

E. Recovery

Recovery, as used in this annex, will mean the return of all operations to normal. Recovery operations will be conducted in accordance with the provisions of the Parish Emergency Operations Plan and the Louisiana Disaster Recovery Manual.

1. Recovery activities may include but are not limited to:
 - a. Critical Incident Stress counseling for victims and responders.
 - b. Victim relocation or long term sheltering
 - c. Site clean up and debris removal
 - d. Site and equipment decontamination
 - e. Site/building safety inspections
 - f. A quarantine period (biological attack)

IV. ORGANIZATION AND ASSIGNMENT OF RESPONSIBILITIES

~~Whether the local government is in a Crisis Management or Consequence Management mode, Local department, agencies and organizations will continue to utilize all annexes of the emergency operations plan to address problems and provide assistance to the state and/or the federal governments, as necessary.~~

A. Executive (Mayor-President)

- ___1. Issue a Declaration of Emergency as appropriate, and request assistance from the State as needed.
- ___2. Direct ~~Consequence Management~~ response and recovery activities.

B. Sheriff

- ___1. Control and coordinate all law enforcement activities in the Parish. Develop and maintain procedures to support this plan, including procedures for getting, processing, and safeguarding information.
- ___2. Maintain continuing liaison with other law enforcement authorities in the Parish and in neighboring parishes, and with LSP. Maintain liaison with the

Federal Bureau of Investigation (FBI) and other federal law enforcement authorities who have offices in the Parish.

- ___3. When a suspected terrorist incident takes place, carry out all ~~CRIMCO~~ activities, such as securing of a perimeter around the site, and having the area searched for possible secondary explosive devices that might have been placed to target responders. If law enforcement personnel are first on the scene, proceed with lifesaving activities, including search and rescue, and evacuation. Coordinate activities with fire service, medical, and other emergency preparedness response agencies and personnel.
- ___4. Prevent debris clearance until debris has been examined for possible evidence of a crime, except where debris clearance is immediately necessary for rescue operations. Establish an establishment of a Federal Joint Operations Center (JOC).
- ___5. When a suspected terrorist incident takes place, call in the LSP and the FBI, and maintain primary Parish contact with them in carrying out all ~~CRIMCO~~ activities.

C. Municipal Police Departments

- ___1. Coordinate law enforcement activities with the Sheriff's Office.
- ___2. Refer to the Basic Plan and Annex "G".

D. **Mayor's** Office of Homeland Security & Emergency Preparedness

- ___1. Coordinate all Parish ~~COMCO~~ activities that are not associated with law enforcement aspects of the incident.
- ___2. Advise the Parish President on response and recovery issues.
- ___3. Activate the EOC and set up an on-scene command post, if needed, to assist the incident commander.
- ___4. Coordinate requests for assistance from neighboring jurisdictions and the State.
- ___5. Coordinate with state and federal ~~COMCO~~ responders, if needed.

E. Fire Services

- ___1. Conduct search and rescue

- ___2. Fire suppression
- ___3. Other activities, as needed
- ___4. Check for the presence of hazardous materials and take appropriate measures. In cases in which fire personnel have explosives training and expertise, deal with any unexploded devices.

F. Medical Services

- ___1. Emergency medical personnel will conduct lifesaving operations as appropriate.
- ___2. Ensure that casualties of explosions and hazardous materials incidents are decontaminated as soon as possible.
- ___3. Public Health and other health authorities will investigate and conduct tests for chemical and biological contamination, and insure that proper precautions are taken to render contaminated areas harmless.
- ___4. Hospitals and other health services will insure that people who have been exposed to chemical or biological agents are decontaminated.
- ___5. In a biological or chemical agent release Public Health will identify the exposed persons, prevent secondary transmissions, and assist with prophylactic treatment.

V. DIRECTION AND CONTROL

~~A. Crisis Management Component – CRIMCO~~

~~All law enforcement and Crisis Management Component operations will be controlled and coordinated by the Sheriff's office.~~

~~B. Consequence Management Component – COMCO~~

All normal emergency **prevention**, preparedness, response, and recovery, ~~and COMCO~~ activities will be controlled and coordinated in accordance with Basic Plan, and Annex A.

VI. CONTINUITY OF GOVERNMENT:

See Basic Plan.

VII. ADMINISTRATION AND LOGISTICS:

- A. The Law Enforcement Operations Center (LEOC) is the control point for ~~police~~ ~~CRIMCO~~ operations. It will be set up and staffed by the Sheriff's Office. It may be absorbed by a Joint Operations Center (JOC) if one is set up by federal authorities.
- B. The Parish EOC is the control point for ~~COMCO~~ operations, as described in the Basic Plan. It will continue to function as long as ~~COMCO~~ operations are conducted.
- C. An on-scene Command Post will be set up for the Incident Commander. It will function as long as it is needed.
- D. All necessary records and reports will be maintained on each incident, ~~for both the CRIMCO and COMCO operations.~~

VIII. PLAN DEVELOPMENT AND MAINTENANCE

- A. The ~~MOHSEP Homeland Security & Emergency Preparedness~~ Director is responsible for maintaining and updating this annex. The Director will develop, coordinate, and maintain Standard Operating Guidelines and Mutual Aid Agreements to support the plan.
- B. The Sheriff is responsible for developing, coordinating, and maintaining all ~~CRIMCO~~ procedures and Mutual Aid Agreements needed to support this annex.

IX. AUTHORITIES AND REFERENCES

- A. The Louisiana Emergency Assistance and Disaster Act of 1993, as amended.
- B. The Louisiana Emergency Operations Plan.
- C. The Louisiana Disaster Recovery Manual.
- D. The Federal Response Plan, Terrorist Incident Annex.
- E. The Parish Basic Plan.